

Import and export food safety supervision system under the new customs

International inspection and quarantine standards and technical regulations research center, General administration of customs



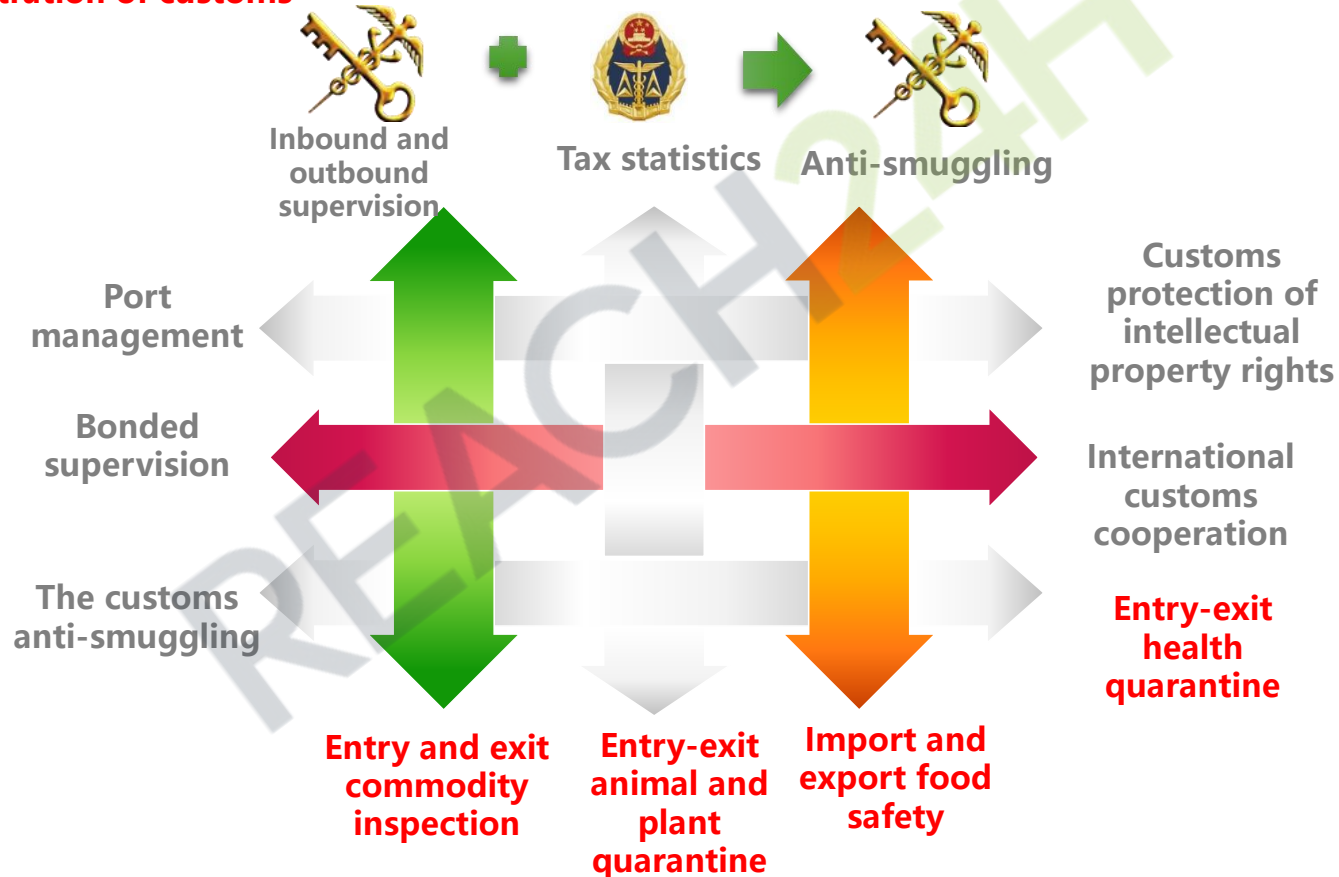
New customs construction

PART 1

- Construction target
- Reform of the customs

The new customs

The duties and teams of entry-exit inspection and quarantine administration of the general administration of quality supervision, inspection and quarantine shall be assigned to the general administration of customs



National customs clearance integration framework

2020



Efficient and convenient reporting system

Collaborative optimization of the risk management system

A coherent and orderly regulatory system

Unified and standardized customs clearance system

Free and convenient specific regional customs supervision system

We will continue to carry out reforms in key areas and key links, and put in place a regulatory system that meets the needs of new functions.

Two Step to Declare



To meet the needs of international trade, safety and convenience, enterprises do not need to submit all declaration information and documents at one time. The first step is to declare the goods with the outline of bill of lading, and the second step is to complete the declaration within the prescribed time

First step: Pick up the goods to declare
According to the information of bill of lading, the enterprise shall submit necessary information to meet the requirements of port security access supervision and make a summary declaration. The goods can be removed without inspection, and the tax-related goods shall be provided with effective tax guarantee

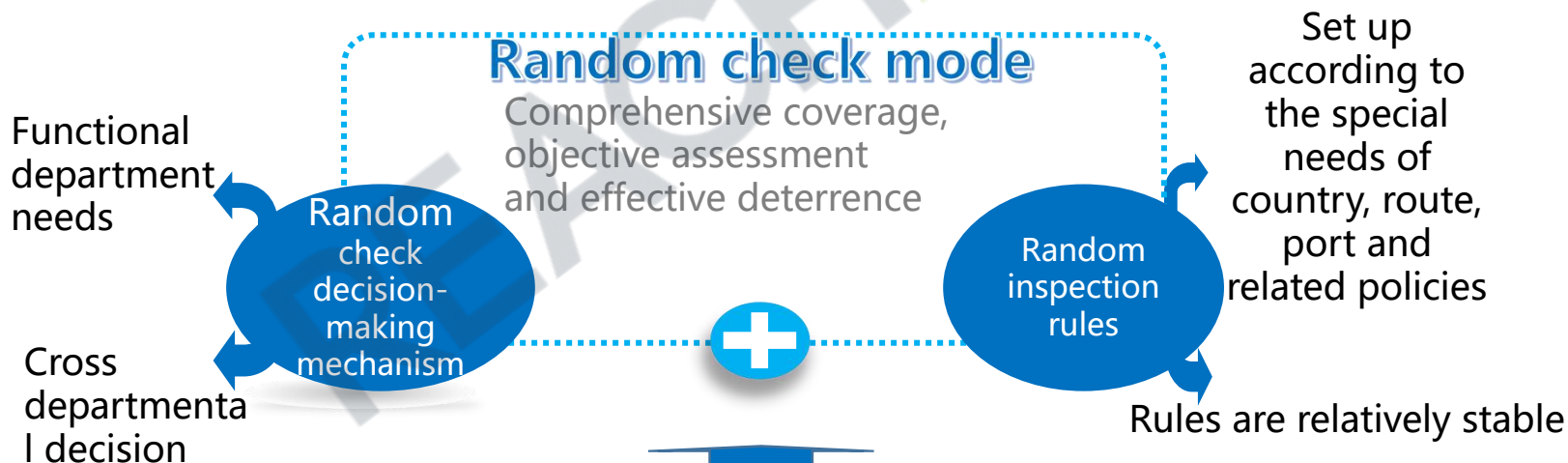
Second step: Complete declaration
The enterprise shall, within 14 days from the date of the declaration of the entry of the means of transport, submit supplementary comprehensive information and documents to meet the overall supervision needs of tax collection and management, conformity assessment, customs statistics and so on

Enterprises need not submit all the declaration information and documents at one time

Two wheel drive

➡ To control the coverage of risk prevention and control by random sampling, and to lock the risk target by precise distribution targeting, to build a unified risk prevention and control mechanism featuring the coordination of labor division and complementary advantages of random sampling and precise distribution and control

➡ Carry out random scientific inspection



Scientific sampling principles and methods

Two wheel drive



Improve the level of precise distribution and control

Precise strike risk control rules

- Broaden data sources

- Improve the level of risk analysis through man-machine combination

Enhance manual analysis



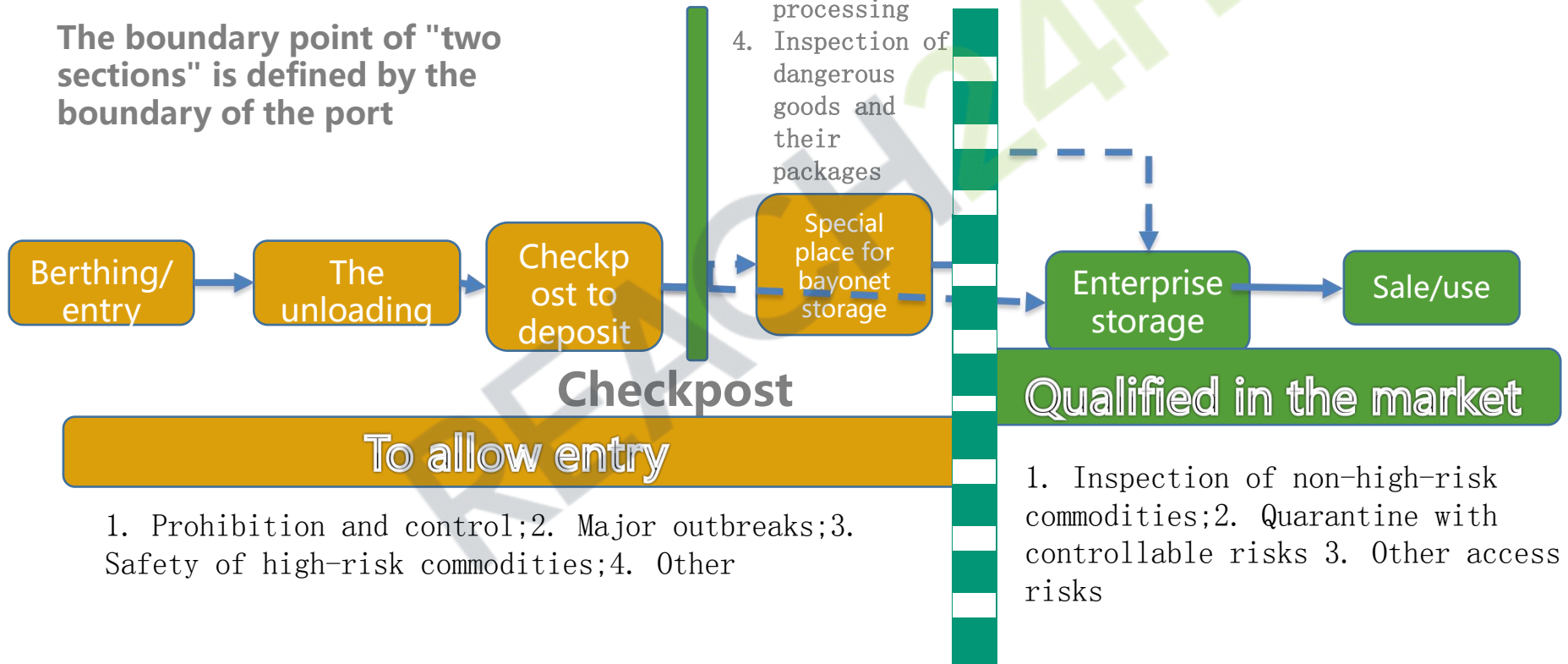
Enhance instruction evaluation

- No lower limit of inspection rate shall be set, and no control shall be conducted for the purpose of completing the control rate
- There is no upper limit of inspection rate, and high-risk targets are not subject to the control ratio. Check the seizure rate

Big data+ Intelligence information+
The man-machine combination

Two pieces of access

The boundary point of "two sections" is defined by the boundary of the port



Two types of customs clearance



Gradually integrate mail, express delivery and cross-border e-commerce into the national customs clearance. Unify and standardize the customs clearance mode for goods **mailed or express delivery** and small-batch and multi-batch goods of this channel, and form the "two kinds of customs clearance" of freight channel and delivery channel.



Expected dividend

Enterprise

- Base and cross-border e-commerce goods customs clearance is more convenient and unified

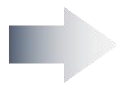
Customs

- The base and cross-border e-commerce supervision is more standardized and unified, preventing law enforcement, and internal control of integrity

Two optimization

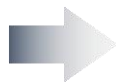
■ For the problem

Customs special supervision area



- Regulatory systems and facilitation levels within and outside the region hang upside down
- The bayonet control is too strict

Pilot free trade zones



- Institutional innovation that can be replicated and promoted needs to be promoted continuously

■ Solution

We will improve the customs supervision systems in areas under special customs supervision and in pilot free trade zones, and give play to the role of pilot free trade zones and important platforms for the open economy in areas under special customs supervision



PART 2

Import and export food safety management modernization system

- New normal
- Governance system
- Reform of the port

Import and export food safety under the new customs

Import and export food safety management system



The general administration of
customs

Take "responsibility
implementation" as the core

Consider the characteristics of imported food

- Long supply chain of imported food.
- There are many responsible bodies of imported food.
- Imported food information is limited.

The whole process management system of imported food safety

- Pre-import access.
- Inspection at import.
- Post-import supervision.

Import and export food safety under the new customs

Import and export food safety management system

Import food safety supervision process



Import and export food safety under the new customs

Import and export food safety management system

Import food safety supervision process



- Evaluation of national food safety management system
- Risk assessment of imported food
- Registration of overseas food production enterprises
- Filing system for importers and exporters
- The importer shall examine and verify the overseas production enterprises
- Examination and approval of food quarantine of animal and plant origin
- An official certificate is attached

Import and export food safety under the new customs

Import and export food safety management system

Import food safety supervision process



- Inspection and quarantine declaration
- Port inspection and quarantine
- Import food risk monitoring
- Risk rapid alert system for imported food
- Designated port of entry

Import and export food safety under the new customs

Import and export food safety management system

Import food safety supervision process

1 Pre-entry access

2 Inspection on entry

3 Post-entry supervision

■ Port inspection and quarantine

Reform of inspection and supervision mechanism at import food ports

◆ We will implement risk classification management

According to the risk of imported food, there are four supervision modes for imported food: routine supervision, intensified supervision, detention supervision and prohibition of import.

◆ Implement the state supervised sampling plan

The national sampling inspection plan for import food safety supervision and administration is the core of the reform of import food inspection and administration and the starting point and key to the operation of the new import food safety port supervision system.

◆ Implement conformity assessment procedures

The concept of conformity assessment is introduced in WTO TBT agreement and import and export commodity inspection law. Nine combinations of 11 conformity assessment activities, including system assessment, enterprise registration, import and export trader filing, quarantine approval, official certificate, qualification certificate, certificate audit, label inspection, on-site inspection, supervision and sampling inspection, and sales record, are adopted to assess whether the imported food conforms to the national food safety standards.

Import and export food safety under the new customs

Import and export food safety management system

Import food safety supervision process



- Review of overseas systems
- Import and sales record system
- Recall of imported food
- Importer's bad record
- An importer or an agent



THANKS

新海关下进出口食品安全监管体系

焦阳

海关总署国际检验检疫标准与技术法规研究中心

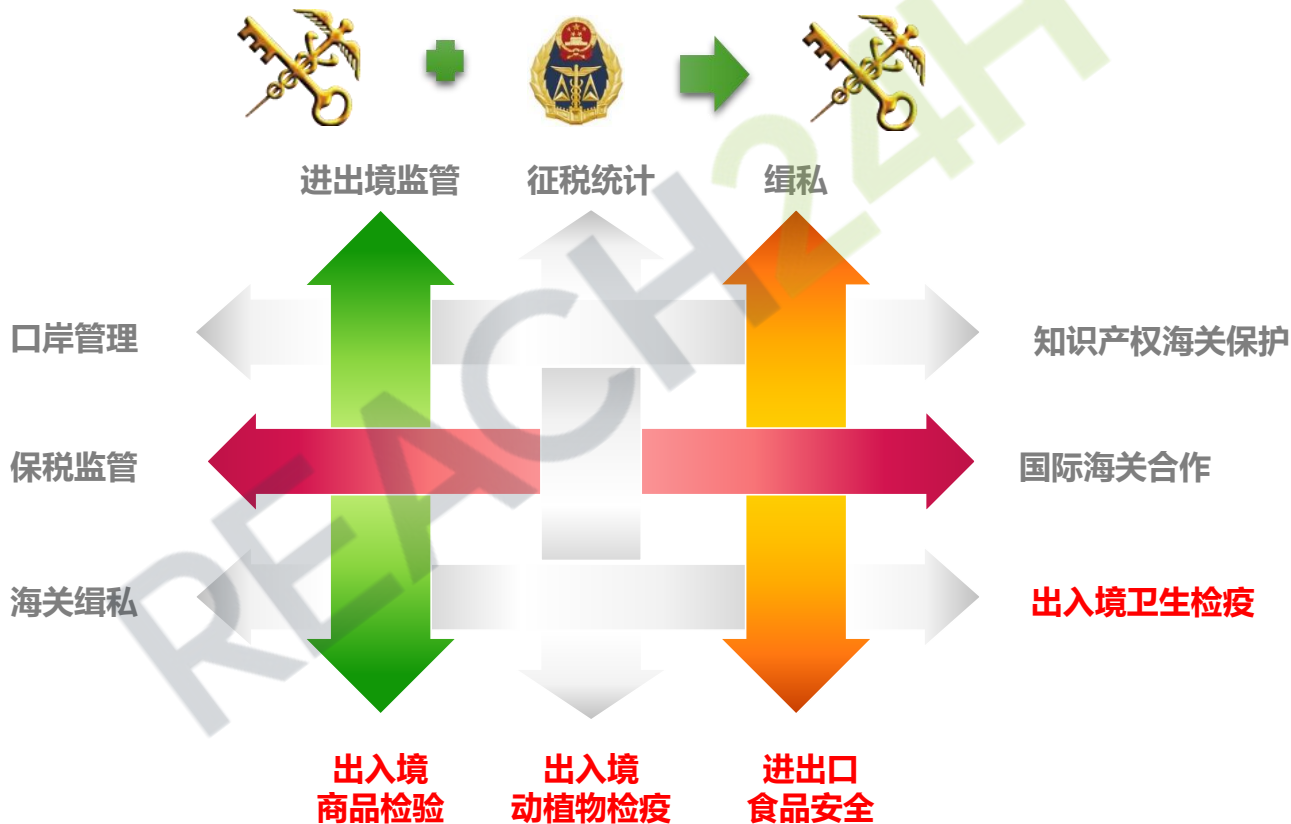


新海关建设

➤ 建设目标 ➤ 海关改革

PART
1

将国家质量监督检验检疫总局的出入境检验检疫管理职责和队伍划入海关总署



全国通关一体化框架

2020



高效
便捷的
申报制
度

协同
优化的
风险管
理制度

衔接
有序的
监管作
业制度

统一
规范的
通关制
度

自由
便利的
特定区
域海关
监管制
度

持续推进重点领域和关键环节改革，形成符合新职能需要的监管制度体系

两步申报



适应国际贸易特点和安全便利需要，企业无需一次性提交全部申报信息及单证，第一步凭提单概要申报即可提货，第二步在规定时间内完成完整申报

第一步：提货申报

企业凭提单信息，提交满足口岸安全准入监管需要等必要信息进行概要申报，无需检查的货物即可提离，涉税货物需提供有效税款担保

第二步：完整申报

企业自运输工具申报进境之日起14日内，补充提交满足税收征管、合格评定、海关统计等整体监管需要的全面信息及单证

企业无需一次性提交全部申报信息及单证

两轮驱动



以随机抽查掌控风险防控覆盖面，以精准布控靶向锁定风险目标，构建随机抽查与精准布控协同分工、优势互补的风险统一防控机制

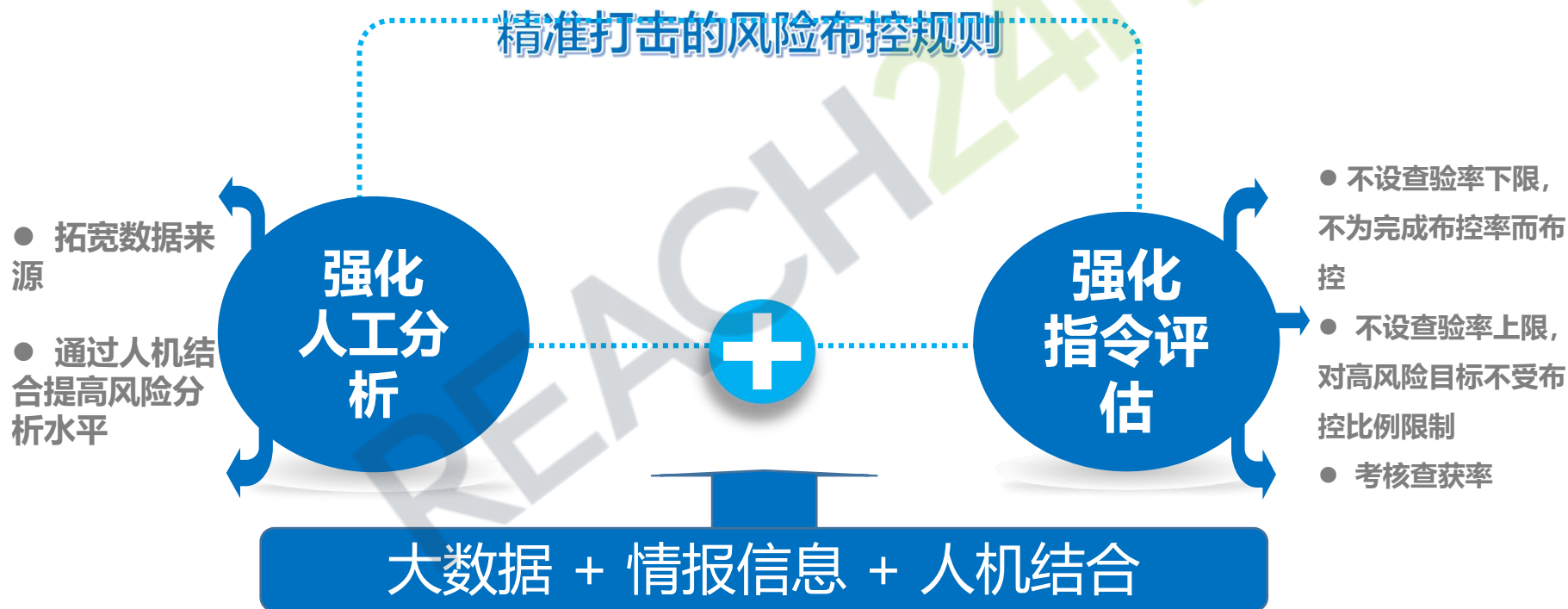


实施科学随机抽查



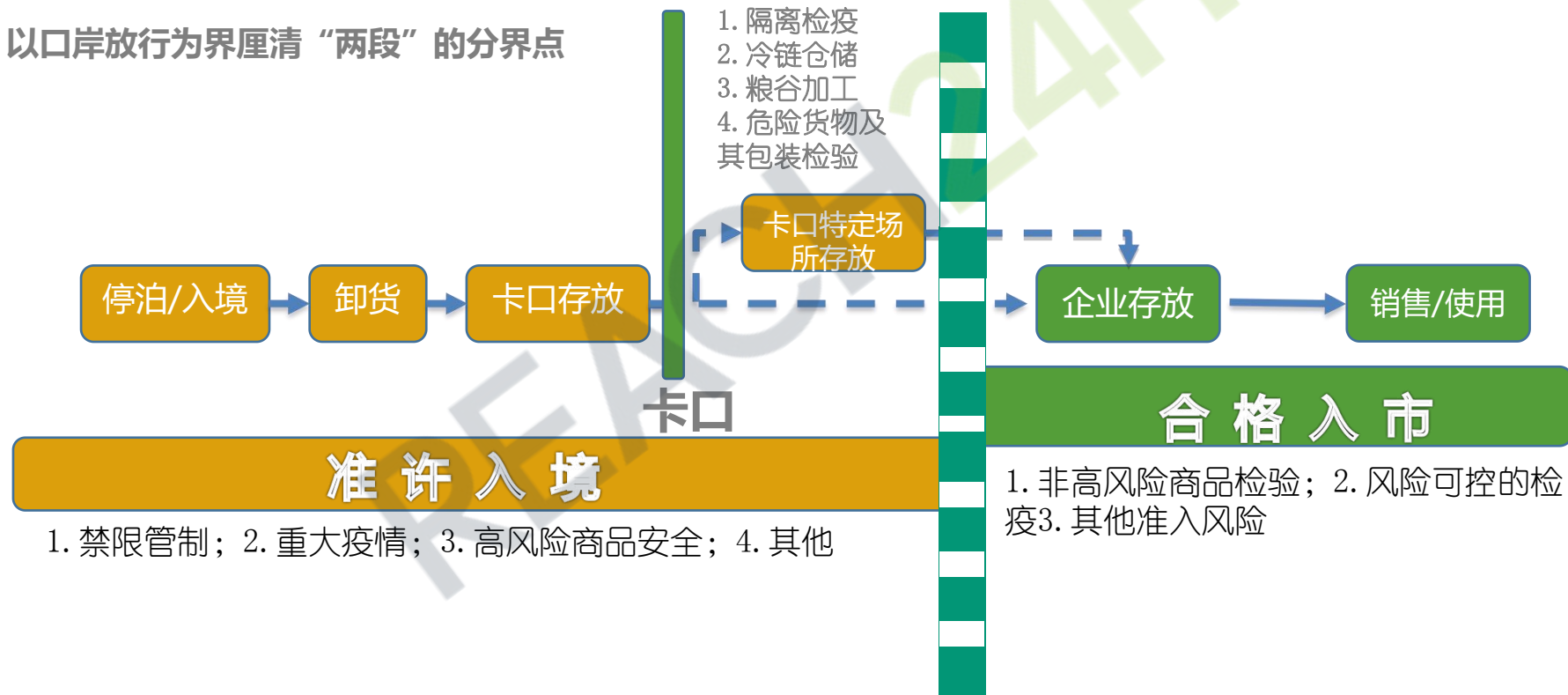
两轮驱动

提升精准布控水平



两段准入

以口岸放行行为厘清“两段”的分界点



两类通关



逐步将邮寄、快递、跨境电商纳入全国通关一体化，针对邮寄、快递的物品及该渠道的小批量、多批次货物，统一规范通关模式，形成**货运渠道**和**寄递渠道**“两类通关”



预期红利

企业

- 基地和跨境电商货物物品通关更加便捷、统一

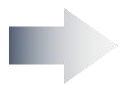
海关

- 基地和跨境电商的监管更加规范统一，防范执法廉政内控

两区优化

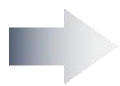
针对问题

海关特殊监管
区域



- 监管制度与便利化程度区内区外倒挂
- 卡口管理过严

自由贸易试验
区



- 可复制可推广的制度创新需要持续推进

解决思路

优化海关特殊监管区域和自贸试验区海关监管制度，发挥海关特殊监管区域开放型经济重要平台和自贸试验区试验田作用

PART 2

进出口食品安全治理现代化体系

➤新常态 ➤治理体系 ➤口岸改革

进出口食品安全治理体系



考虑进口食品特点

进口食品供应链长。
进口食品责任主体多。
进口食品信息有限。

进口食品安全全过程治理体系

进口前准入。
进口时查验。
进口后监管。

进出口食品安全治理体系

进口食品安全监管流程



进出口食品安全治理体系

进口食品安全监管流程



- 国家食品安全管理体系评估
- 进口食品风险评估
- 境外食品生产企业注册
- 进出口商备案制度
- 进口商对境外生产企业审核
- 进境动植物源性食品检疫审批
- 随附官方证书

进出口食品安全治理体系

进口食品安全监管流程



- 检验检疫申报
- 口岸检验检疫
- 进口食品风险监测
- 进口食品风险预警及快速反应制度
- 指定口岸入境

进出口食品安全治理体系

进口食品安全监管流程



■ 口岸检验检疫

进口食品口岸检验监管机制改革

◆ 实施风险分类监管

依据进口食品风险，对进口食品实施四种监管模式：常规监管、强化监管、扣留监管、禁止进口。

◆ 实施国家监督抽检计划

国家进口食品安全监督抽检计划是进口食品检验监督管理改革的核心，是新型进口食品安全口岸监管体系运转的起点和关键。

◆ 实施合格评定程序

引入WTO《TBT协定》和《进出口商品检验法》的“合格评定”概念。采用体系评估、企业注册、进出口商备案、检疫审批、官方证书、合格证明、证单审核、标签检验、现场查验、监督抽检、销售记录等11项合格评定活动的9种组合方式，对进口食品是否符合食品安全国家标准进行评定。

进出口食品安全治理体系

进口食品安全监管流程

1 入境前准入 2 入境时检验 3 入境后监管

- 境外体系回顾性检查
- 进口和销售记录制度
- 进口食品召回
- 进口商不良记录
- 进口商或代理商约谈



谢谢
THANKS